1	H. B. 2611	
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3	(By Delegate Perdue, Hamilton, Morgan, Rowe, Rohrbach, Pushkin, Guthrie, Miley, Anderson,	
4	Boggs, and Border)	
5	[Introduced February 5, 2015; referred to the	
6	Committee on Health and Human Resources then the Judiciary.]	FISCAL
7		NOTE
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11	BILL to repeal §60A-10-5, §60A-10-6, §60A-10-8 and §60A-10-11 of the Code of West Virginia,	
12	1931, as amended; to amend and reenact §60A-2-210 and §60A-2-212 of said code; and to	
13	amend and reenact §60A-10-2, §60A-10-3, §60A-10-4 and §60A-10-7; all relating to	
14	controlling methamphetamine; requiring certain drug products be obtained by prescription	
15	only; moving certain drug products from schedule V to schedule IV; providing an exception	
16	for drug products that cannot be feasibly converted into methamphetamine; defining terms;	
17	prohibiting pharmacies from selling certain drugs that can be used in the production of	
18	methamphetamine without a prescription; creating a criminal offense for possession of	
19	certain substances without a prescription with intent to transfer to another to make	
20	methamphetamine; permitting the sale of certain drugs without a prescription; removing the	
21	requirements of the Multi-State Real-Time Tracking System; removing outdated language;	
22	providing criminal penalties; and providing rule-making authority.	

### 1 Be it enacted by the Legislature of West Virginia:

That §60A-10-5, §60A-10-6, §60A-10-8 and §60A-10-11 of the Code of West Virginia, 3 1931, as amended, be repealed; that §60A-2-210 and §60A-2-212 of said code be amended and 4 reenacted; that §60A-10-2, §60A-10-3, §60A-10-4 and §60A-10-7 of said code be amended and 5 reenacted, all to read as follows:

### 6 ARTICLE 2. STANDARDS AND SCHEDULES.

### 7 §60A-2-210. Schedule IV.

8 (a) Schedule IV shall consist of the drugs and other substances, by whatever official name,
9 common or usual name, chemical name, or brand name designated, listed in this section.

(b) *Narcotic drugs.* -- Unless specifically excepted or unless listed in another schedule, any
material, compound, mixture or preparation containing any of the following narcotic drugs, or their
salts calculated as the free anhydrous base or alkaloid, in limited quantities as set forth below:

13 (1) Not more than 1 milligram of difenoxin and not less than 25 micrograms of atropine
14 sulfate per dosage unit;

15 (2) D e x t r o p r o p o x y p h e n e
16 (alpha-(+)-4-dimethylamino-1,2-diphenyl-3-methyl-2-propionoxybutane).

(c) *Depressants.* -- Unless specifically excepted or unless listed in another schedule, any
material, compound, mixture or preparation which contains any quantity of the following substances,
including its salts, isomers and salts of isomers whenever the existence of such salts, isomers and
salts of isomers is possible within the specific chemical designation:

21 (1) Alprazolam;

22 (2) Barbital;

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- 1 (3) Bromazepam; 2 (4) Camazepam; (5) Carisoprodol; 3 4 (6) Chloral betaine; 5 (7) Chloral hydrate; (8) Chlordiazepoxide; 6 (9) Clobazam; 7 8 (10) Clonazepam; 9 (11) Clorazepate; (12) Clotiazepam; 10 11 (13) Cloxazolam; 12 (14) Delorazepam; 13 (15) Diazepam; (16) Dichloralphenazone; 14 (17) Estazolam; 15 (18) Ethchlorvynol; 16 17 (19) Ethinamate; 18 (20) Ethyl loflazepate; (21) Fludiazepam; 19 20 (22) Flunitrazepam; 21 (23) Flurazepam;
- 22 (24) Fospropofol;

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- 1 (25) Halazepam;
- 2 (26) Haloxazolam;
- 3 (27) Ketazolam;
- 4 (28) Loprazolam;
- 5 (29) Lorazepam;
- 6 (30) Lormetazepam;
- 7 (31) Mebutamate;
- 8 (32) Medazepam;
- 9 (33) Meprobamate;
- 10 (34) Methohexital;
- 11 (35) Methylphenobarbital (mephobarbital);
- 12 (36) Midazolam;
- 13 (37) Nimetazepam;
- 14 (38) Nitrazepam;
- 15 (39) Nordiazepam;
- 16 (40) Oxazepam;
- 17 (41) Oxazolam;
- 18 (42) Paraldehyde;
- 19 (43) Petrichloral;
- 20 (44) Phenobarbital;
- 21 (45) Pinazepam;
- 22 (46) Prazepam;

- 1 (47) Quazepam;
- 2 (48) Temazepam;
- 3 (49) Tetrazepam;
- 4 (50) Triazolam;
- 5 (51) Zaleplon;
- 6 (52) Zolpidem;
- 7 (53) Zopiclone.

8 (d) Any material, compound, mixture or preparation which contains any quantity of the 9 following substance, including its salts, isomers (whether optical, position or geometric) and salts 10 of such isomers whenever the existence of such salts, isomers and salts of isomers is possible: 11 Fenfluramine and Dexfenfluramine.

12 (e) *Stimulants.* -- Unless specifically excepted or unless listed in another schedule, any 13 material, compound, mixture or preparation which contains any quantity of the following substances 14 having a stimulant effect on the central nervous system, including its salts, isomers and salts of 15 isomers:

16 (1) Cathine ((+)-norpseudoephedrine);

- 17 (2) Diethylpropion;
- 18 (3) Fencamfamin;
- 19 (4) Fenproporex;
- 20 (5) Mazindol;
- 21 (6) Mefenorex;
- 22 (7) Modafinil;

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4 (11) Sibutramine; 5 (12) SPA ((-)-1-dimethylamino-1,2-diphenylethane). 6 (f) Ephedrine, pseudoephedrine or phenylpropanolamine. -- Any compound, mixture or 7 preparation containing ephedrine, pseudoephedrine or phenylpropanolamine, their salts or optical isomers, or salts of optical isomers except products which are for pediatric use primarily intended 8 for administration to children under the age of twelve and products which less than eleven percent 9 10 of the product can be used to manufacture methamphetamine as determined by the board, as set forth in article ten of this chapter: Provided. That neither the offenses set forth in section four hundred 11 one, article four of this chapter, nor the penalties therein, are applicable to ephedrine, 12 pseudoephedrine or phenylpropanolamine, which is subject to the provisions of article ten of this 13 14 chapter.

(8) Pemoline (including organometallic complexes and chelates thereof);

(f) (g) Other substances. -- Unless specifically excepted or unless listed in another schedule,
 any material, compound, mixture or preparation which contains any quantity of the following
 substances, including its salts:

18 (1) Pentazocine;

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(9) Phentermine;

(10) Pipradrol;

19 (2) Butorphanol;

20 (3) tramadol hydrochloride.

Amyl nitrite, butyl nitrite, isobutyl nitrite and the other organic nitrites are controlled substances and no product containing these compounds as a significant component shall be possessed, bought or sold other than pursuant to a bona fide prescription or for industrial or
 manufacturing purposes.

3 §60A-2-212. Schedule V.

4 (a) Schedule V shall consist of the drugs and other substances, by whatever official name,
5 common or usual name, chemical name, or brand name designated, listed in this section.

6 (b) Narcotic drugs containing nonnarcotic active medicinal ingredients. Any compound, 7 mixture or preparation containing any of the following narcotic drugs or their salts calculated as the 8 free anhydrous base or alkaloid in limited quantities as set forth below, which shall include one or 9 more nonnarcotic active medicinal ingredients in sufficient proportion to confer upon the compound, 10 mixture or preparation valuable medicinal qualities other than those possessed by the narcotic drug 11 alone:

12 (1) Not more than 200 milligrams of codeine per 100 milliliters or per 100 grams;

13 (2) Not more than 100 milligrams of dihydrocodeine per 100 milliliters or per 100 grams;

14 (3) Not more than 100 milligrams of ethylmorphine per 100 milliliters or per 100 grams;

15 (4) Not more than 2.5 milligrams of diphenoxylate and not less than 25 micrograms of16 atropine sulfate per dosage unit;

17 (5) Not more than 100 milligrams of opium per 100 milliliters or per 100 grams;

18 (6) Not more than 0.5 milligrams of difenoxin and not less than 25 micrograms of atropine19 sulfate per dosage unit.

20 *(c) Stimulants.* -- Unless specifically exempted or excluded or unless listed in another 21 schedule, any material, compound, mixture or preparation which contains any quantity of the 22 following substances having a stimulant effect on the central nervous system, including its salts,

1 isomers and salts of isomers:

2 (1) Pyrovalerone.

(d) Any compound, mixture or preparation containing as its single active ingredient
ephedrine, pseudoephedrine or phenylpropanolamine, their salts or optical isomers, or salts of optical
isomers except products which are for pediatric use primarily intended for administration to children
under the age of twelve: *Provided*, That neither the offenses set forth in section four hundred one,
article four of this chapter, nor the penalties therein, shall be applicable to ephedrine,
pseudoephedrine or phenylpropanolamine which shall be subject to the provisions of article ten of
this chapter.

(e) (d) *Depressants.* -- Unless specifically exempted or excluded or unless listed in another
 schedule, any material, compound, mixture or preparation which contains any quantity of the
 following substances having a depressant effect on the central nervous system, including its salts:

13 (1) Ezogabine [N-[2-amino-4-94-fluorobenzylamino)-phenyl]-carbamic acid ethyl ester];

14 (2)Lacosamide [(R)-2-acetoamido- *N* -benzyl-3-methoxy-propionamide];

15 (3) Pregabalin [(S)-3-(aminomethyl)-5-methylhexanoic acid].

## 16 ARTICLE 10. METHAMPHETAMINE LABORATORY ERADICATION ACT.

### 17 §60A-10-2. Purpose; findings.

18 The Legislature finds:

(a) That the illegal production and distribution of methamphetamine is an increasing problem
nationwide and particularly prevalent in rural states such as West Virginia.

(b) That methamphetamine is a highly addictive drug that can be manufactured in small and
portable laboratories. These laboratories are operated by individuals who manufacture the drug in

a clandestine and unsafe manner, often resulting in explosions and fires that can injure not only the
 individuals involved, but their families, neighbors, law-enforcement officers and firemen.

3 (c) That use of methamphetamine can result in fatal kidney and lung disorders, brain damage,
4 liver damage, blood clots, chronic depression, hallucinations, violent and aggressive behavior,
5 malnutrition, disturbed personality development, deficient immune system and psychosis. Children
6 born to mothers who are abusers of methamphetamine can be born addicted and suffer birth defects,
7 low birth weight, tremors, excessive crying, attention deficit disorder and behavior disorders.

8 (d) That in addition to the physical consequences to an individual who uses 9 methamphetamine, usage of the drug also produces an increase in automobile accidents, explosions 10 and fires, increased criminal activity, increased medical costs due to emergency room visits, 11 increases in domestic violence, increased spread of infectious diseases and a loss in worker 12 productivity.

(e) That environmental damage is another consequence of the methamphetamine epidemic.
Each pound of methamphetamine produced leaves behind five to six pounds of toxic waste.
Chemicals and byproducts that result from the manufacture of methamphetamine are often poured
into plumbing systems, storm drains or directly onto the ground. Clean up of methamphetamine
laboratories is extremely resource-intensive, with an average remediation cost of \$5,000.

(f) That it is in the best interest of every West Virginian to develop a viable solution to
address the growing methamphetamine problem in the State of West Virginia.

20 (g) That conversion-proof pseudoephedrine hydrocloride can provide an over-the-counter
 21 option that cannot be used in the manufacture of methamphetamine.

22 (f) (h) The Legislature finds That restricting access to over-the-counter requiring a

prescription for drugs used that can be converted to facilitate production of methamphetamine is
 necessary to protect the public safety of all West Virginians.

3 (g) (i) That it is further in the best interests of every West Virginian to create impediments
4 to the manufacture of methamphetamine by requiring persons purchasing chemicals necessary to the
5 process to provide identification.

6 §60A-10-3. Definitions.

7 In this article:

8 (a) "Board of Pharmacy" or "board" means the West Virginia Board of Pharmacy established
9 by the provisions of article five, chapter thirty of this code.

(b) "Designated precursor" means any drug product made subject to the requirements of this
article by the provisions of section ten of this article.

12 (c) "Distributor" means any person within this state or another state, other than a 13 manufacturer or wholesaler, who sells, delivers, transfers or in any manner furnishes a drug product 14 to any person who is not the ultimate user or consumer of the product.

(d) "Drug product" means a pharmaceutical product that contains ephedrine, pseudoephedrine or phenylpropanolamine or a substance identified on the supplemental list provided in section seven of this article which may be sold without a prescription and which is labeled for use by a consumer in accordance with the requirements of the laws and rules of this state and the federal government.

19 (e) "Ephedrine " means ephedrine, its salts or optical isomers or salts of optical isomers.

(f) "Manufacturer" means any person within this state who produces, compounds, packages
or in any manner initially prepares for sale or use any drug product or any such person in another
state if they cause the products to be compounded, packaged or transported into this state.

(g) "National Association of Drug Diversion Investigators" or "NADDI" means the nonprofit
 501(c)(3) organization established in 1989, made up of members who are responsible for
 investigating and prosecuting pharmaceutical drug diversion, and that facilitates cooperation between
 law enforcement, health care professionals, state regulatory agencies and pharmaceutical
 manufacturers in the investigation and prevention of prescription drug abuse and diversion.

(h) "Multi-State Real-Time Tracking System" or "MSRTTS" means the real-time electronic
logging system provided by NADDI at no cost to states that have legislation requiring real-time
electronic monitoring of precursor purchases, and agree to use the system. MSRTTS is used by
pharmacies and law enforcement to track sales of over-the-counter (OTC) cold and allergy
medications containing precursors to the illegal drug, methamphetamine.

(i) (g) "Phenylpropanolamine" means phenylpropanolamine, its salts, optical isomers and
 salts of optical isomers.

(j) (h) "Pseudoephedrine" means pseudoephedrine, its salts, optical isomers and salts of
 optical isomers.

(k) (i) "Precursor" means any substance which may be used along with other substances as
 a component in the production and distribution of illegal methamphetamine.

(1) (j) "Pharmacist" means an individual currently licensed by this state to engage in the
 practice of pharmacist care has the same meaning as defined in article five, chapter thirty of this
 code.

(m) (k) "Pharmacy intern" has the same meaning as the term "intern" as set forth in section
 one-b, article five, chapter thirty of this code.

22 (n) (1) "Pharmacy" means any drugstore, apothecary or place within this state where drugs

1	are dispensed and sold at retail or display for sale at retail and pharmacist care is provided outside
2	of this state where drugs are dispensed and pharmacist care is provided to residents of this state has
3	the same meaning as set forth in article five, chapter thirty of this code.
4	(o) (m) "Pharmacy counter" means an area in the pharmacy restricted to the public where
5	controlled substances are stored and housed and where controlled substances may only be sold,
6	transferred or dispensed by a pharmacist, pharmacy intern or pharmacy technician.
7	(p) (n) "Pharmacy technician" means a registered technician who meets the requirements for
8	registration has the same meaning as set forth in article five, chapter thirty of this code.
9	(q) (o) "Retail establishment" means any entity or person within this state who sells, transfers
10	or distributes goods, including over-the-counter drug products, to an ultimate consumer.
11	(r) (p) "Schedule V" means the schedule of controlled substances set out in section two
12	hundred twelve, section article two of this chapter.
13	(s) (q) "Superintendent of the State Police" or "Superintendent" means the Superintendent
14	of the West Virginia State Police as set forth in section five, article two, chapter fifteen of this code.
15	(t) (r) "Wholesaler" means any person within this state or another state, other than a
16	manufacturer, who sells, transfers or in any manner furnishes a drug product to any other person in
17	this state for the purpose of being resold.
18	§60A-10-4. Purchase, receipt, acquisition and possession of substances to be used as precursor
19	to manufacture of methamphetamine or another controlled substance;
20	offenses; exceptions; penalties.
21	(a) A pharmacy may not sell, transfer or dispense to the same person, and a person may not
22	purchase more than three and six-tenths grams per day, more than seven and two-tenths grams in a

thirty-day period or more than forty-eight grams annually of ephedrine, pseudoephedrine or
 phenylpropanolamine without a prescription <u>unless less than eleven percent of the product can be</u>
 <u>used to manufacture methamphetamine as determined by the board</u>. The limits shall apply to the
 total amount of ephedrine, pseudoephedrine and phenylpropanolamine contained in the products, and
 not the overall weight of the products.

6 (1) Any person who or knowingly purchases, receives or otherwise possesses more than 7 seven and two-tenths grams in a thirty-day period of ephedrine, pseudoephedrine or 8 phenylpropanolamine in any form without a prescription is guilty of a misdemeanor and, upon 9 conviction, shall be confined in a jail for not more than one year, fined not more than \$1,000, or both 10 fined and confined.

(2) <u>Any person who knowingly purchases, receives or otherwise possesses ephedrine,</u> pseudoephedrine or phenylpropanolamine in any form with the intent to transfer the substance to someone that the person knows or should know will use the substance to manufacture methamphetamine is guilty of a misdemeanor and, upon conviction, shall be confined in a jail for not more than one year, fined not more than \$1,000, or both fined and confined.

(2) (3) Any pharmacy, wholesaler or other entity operating the retail establishment which
sells, transfers or dispenses a product in violation of this section is guilty of a misdemeanor and,
upon conviction, shall be fined not more than \$1,000 for the first offense, or more than \$10,000 for
each subsequent offense.

20 (b) Notwithstanding the provisions of subdivision (a)(1) subdivisions (1) and (2) of 21 subsection (a) of this section, any person convicted of a second or subsequent violation of the 22 provisions of said subdivision or a statute or ordinance of the United States or another state which contains the same essential elements is guilty of a felony and, upon conviction, shall be imprisoned
 in a state correctional facility for not less than one nor more than five years, fined not more than
 \$25,000, or both imprisoned and fined.

4 (c) The provisions of Subsection (a) of this section shall does not apply to:

5 (1) Products dispensed pursuant to a valid prescription;

6 (2) (1) Drug products which are for pediatric use primarily intended for administration to
 7 children under the age of twelve;

(3) Drug products containing ephedrine, pseudoephedrine or phenylpropanolamine, their salts
or optical isomers or salts of optical isomers or other designated precursor which have been
determined by the Board of Pharmacy to be in a form which is not feasible for being used for the
manufacture of methamphetamine; or

(4) (2) Persons lawfully possessing drug products in their capacities as distributors,
wholesalers, manufacturers, pharmacists, pharmacy interns, pharmacy technicians, or health care
professionals.

(d) Notwithstanding any provision of this code to the contrary, any person, who knowingly possesses any amount of ephedrine, pseudoephedrine, phenylpropanolamine or other designated precursor with the intent to use it in the manufacture of methamphetamine, who knowingly compensates, hires or provides other incentives for another person to purchase, obtain or transfer any amount of ephedrine, pseudoephedrine, phenylpropanolamine or other designated precursor with the intent to use it in the manufacture of methamphetamine or who knowingly possesses a substance containing ephedrine, pseudoephedrine or phenylpropanolamine or their salts, optical isomers or salts of optical isomers in a state or form which is, or has been altered or converted from the state or form in which these chemicals are, or were, commercially distributed is guilty of a felony and,
 upon conviction, shall be imprisoned in a state correctional facility for not less than two nor more
 than ten years, fined not more than \$25,000, or both imprisoned and fined.

(e) (1) Any pharmacy, wholesaler, manufacturer or distributor of drug products containing
ephedrine, pseudoephedrine, phenylpropanolamine, their salts or optical isomers or salts of optical
isomers or other designated precursor shall obtain a registration annually from the State Board of
Pharmacy as described in section six of this article. Any such pharmacy, wholesaler, manufacturer
or distributor shall keep complete records of all sales and transactions as provided in section eight
of this article. The records shall be gathered and maintained pursuant to legislative rule promulgated
by the Board of Pharmacy.

(2) Any drug products possessed without a registration as provided in this section are subject
 to forfeiture upon conviction for a violation of this section.

13 (3) In addition to any administrative penalties provided by law, any violation of this
14 subsection is a misdemeanor, punishable upon conviction by a fine in an amount not more than
15 \$10,000.

16 §60A-10-7. Restricted products; rule-making authority.

(a) On or before July 1, 2005, The board of Pharmacy shall promulgate emergency and legislative rules <u>at any time in 2015</u> pursuant to the provision of article three, chapter twenty-nine-a of this code to implement a <u>continue the</u> program wherein the board of Pharmacy shall consults with the superintendent of the State Police in identifying drug products which are a designated precursor, in addition to those that contain ephedrine, pseudoephedrine or phenylpropanolamine, that are commonly being used in the production and distribution of methamphetamine. Those drug products which the superintendent of the State Police have demonstrated by empirical evidence are commonly
 used in the manufacture of methamphetamine shall be added to a supplemental list and shall be
 subject to all of the restrictions of this article. These <u>The</u> rules established pursuant to this section
 shall include:

5 (1) A process whereby pharmacies are made aware of all drug products that contain
6 ephedrine, pseudoephedrine and phenylpropanolamine that will be listed as a Schedule ¥ IV
7 substance and must shall be sold, transferred or dispensed from behind a pharmacy counter;

8 (2) A process whereby pharmacies and retail establishments are made aware of additional 9 drug products added to Schedule V that are required to be placed behind the pharmacy counter for 10 sale, transfer or distribution can be periodically reviewed and updated.

(3) A process whereby pharmacies are made aware of all drug products that less than eleven
percent of the product can be used to manufacture methamphetamine that contain ephedrine,
pseudoephedrine or phenylpropanolamine, and may be sold, transferred or dispensed over the
<u>counter.</u>

(b) At any time after July 1, 2005, the Board of Pharmacy, upon the recommendation of the superintendent of the State Police, shall promulgate emergency and legislative rules pursuant to the provision of article three, chapter twenty-nine-a of this code to implement an updated supplemental list of products containing the controlled substances ephedrine, pseudoephedrine or phenylpropanolamine as an active ingredient or any other drug used as a precursor in the manufacture of methamphetamine, which the superintendent of the State Police has demonstrated by empirical evidence is being used in the manufacture of methamphetamine. This listing process shall comport with the requirements of subsection (a) of this section. NOTE: The purpose of this bill is to require a prescription to dispense drug products that contain as an active ingredient ephedrine, pseudoephedrine, phenylpropanolamine and other precursors of methamphetamine. The bill exempts certain products from this requirement. The bill provides criminal penalties and provides rule-making authority. The bill also repeals §60A-10-5, §60A-10-6, §60A-10-8 and §60A-10-11.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.